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	ADS-00	NEA-01	NSAE-00	OIC-02	OIG-04	OMB-01	PA-01
	PM-02	PRS-01	P-01	SNP-00	SP-00	SS-00	TRSE-00
	T-00	USIE-00	SA-01	CORE-00	/051W		
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FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 7620
INFO AMEMBASSY BRUSSELS IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY KAMPALA IMMEDIATE
AMEMBASSY KIGALI IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
UN SECURITY COUNCIL COLLECTIVE PRIORITY
SECDEF WASHDC
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AMEMBASSY BUJUMBURA

C O N F I D E N T I A L SECTION 01 OF 03 USUN NEW YORK 003028

STATE FOR IO/UNP, AF/C AND AF/RA;
WHITEHOUSE PASS TO NSC;
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JOINT STAFF FOR CHAIRMAN, DIR JS, J5

E.O.12356: DECL:6/21/98
TAGS: MARR, PREL, MOPS, UNSC, UN, RW, UG
SUBJECT: SC TO ADOPT RWANDA RESOLUTION 6/22

REF: USUN/IO FAX 6/22

1. (C) SUMMARY: AFTER RUSSIAN APPREHENSION THAT UN
CONTINGENCY PLANNING WOULD COMMIT THE UN TO LEADING A
NEUTRAL INTERNATIONAL FORCE IN RWANDA, AND CAPE VERDEAN

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ATTEMPTS, ON BEHALF OF THE OAU, TO BROADEN THE BORDER OBSERVER GROUP'S MANDATE, THE SECURITY COUNCIL IN INFORMAL SESSION 6/21 REACHED AGREEMENT ON THE TEXT OF A RWANDA RESOLUTION TO BE ADOPTED 6/22. END SUMMARY.

2. (C) BOTH BEFORE AND AFTER SECURITY COUNCIL INFORMALS ON RWANDA JUNE 21 RUSSIAN REPRESENTATIVES EXPRESSED TO USUN THEIR RELUCTANCE TO SEE THE UN LEAD AN INTERPOSITIONAL FORCE INTO RWANDA. PERM REP VORONTSOV TOLD AMB ALBRIGHT RUSSIA DID NOT WANT THE UN TO BE DRAWN INTO EVERY ETHNIC CONFLICT IN AFRICA, CREATING "A LOT OF LITTLE SOMALIAS". RUSSIA DID NOT WANT TO PAY FOR SUCH OPERATIONS. HE IMPLIED THAT IF A RESOLUTION ESTABLISHING A UN-LED NEUTRAL INTERNATIONAL FORCE (NIF) WERE PUT FORWARD, RUSSIA MIGHT VETO.

3. (C) FIRST DEPUTY PERMREP LOZINSKY MADE THE POINT THAT THE UN SECRETARIAT SEEMED TO BE OVERSTEPPING ITS BOUNDS AND MAKING POLITICAL DECISIONS ON THE ESTABLISHMENT OF PEACEKEEPING FORCES. HE NOTED THE

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THIRD PARAGRAPH IN THE JOINT REQUEST FROM THE GOR AND RPF TO THE UN SYG (DATED JUNE 11 AND CIRCULATED AS SC DOCUMENT S/25951) WHICH READS: "AT A PLENARY MEETING ON 6 JUNE 1993, THE FACILITATOR INFORMED THE TWO PARTIES THAT THE OAU SYG HAD NOTIFIED HIM THAT AT THE CONSULTATIONS BETWEEN OAU AND THE UN IT WAS DECIDED THAT THE UN SHOULD ASSUME RESPONSIBILITY FOR AND COMMAND OF THE NEUTRAL INTERNATIONAL FORCE." HE WAS PUZZLED AS TO WHEN SUCH A "DECISION" HAD BEEN TAKEN, AND BY WHOM, SINCE THE COUNCIL HAD NEVER DISCUSSED THE ISSUE.
COMMENT: USUN LEARNED THAT U/SYG JAMES JONAH HAD TELEPHONED OAU SYG SALIM SALIM A FEW WEEKS AGO TO ASSURE HIM THAT THE UN WOULD RUN THE NIF, WITH NO INDICATION OF WHERE JONAH DERIVED THE AUTHORITY TO MAKE SUCH A COMMITMENT. END COMMENT.

4. (C) IN LIGHT OF THESE CONCERNS, RUSSIA INSISTED DURING THE INFORMALS THAT THE LANGUAGE OF THE OPERATIVE PARAGRAPH ON "CONTINGENCY PLANNING" (NOW OP PARA 11, PREVIOUS OP PARA 9) BE CHANGED TO REMOVE ANY IMPRESSION THAT THE UN WAS COMMITTING ITSELF TO LEADING THE NIF.

5. (C) CAPE VERDE ATTEMPTED TO BROADEN THE MANDATE OF THE BORDER GROUP IN OP PARA 3. POLCOUNS NEGOTIATED A

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COMPROMISE WHICH RETAINS MOST OF THE LIMITATIONS
CONTAINED IN OUR ORIGINAL DRAFT LANGUAGE SPELLING OUT
THE MANDATE.

6. (C) COMMENT: THE COMMAND OF THE NEUTRAL
INTERNATIONAL FORCE (NIF) IS SHAPING UP TO BE A MATTER
OF GREAT CONTROVERSY. THE RUSSIANS, AND REPORTEDLY ALSO
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THE BRITISH, PREFER AN OAU-LED FORCE, RATHER THAN A UN
FORCE. THE FRENCH, AND PRESUMABLY UN U/SYG JONAH, WILL
CONTINUE TO PUSH FOR A UN-LED FORCE. THE USG IS LIKELY
TO BE CAUGHT IN THE MIDDLE OF THESE TWO ALLIES, WHO WILL
TRY TO PULL US IN OPPOSITE DIRECTIONS. WE COULD AVOID
LEADING ONE, OR BOTH, OF THEM ON BY COMING TO AN EARLY
DECISION OF WHETHER THE USG WILL THROW ITS SUPPORT TO
THE UN OR THE OAU AS COMMANDER OF THE NIF. END COMMENT.

7. (U) THE COUNCIL WILL MEET IN FORMAL SESSION JUNE 22
TO ADOPT THE FOLLOWING TEXT, BARRING LAST MINUTE
CHANGES. BEGIN TEXT:

--THE SECURITY COUNCIL,

-REAFFIRMING ITS RESOLUTION 812 (1993) OF 12 MARCH 1993,

-TAKING NOTE OF THE INTERIM REPORT OF THE
SECRETARY-GENERAL DATED 20 MAY 1993 (S/25810 AND ADD.L),

-ALSO TAKING NOTE OF THE REQUESTS OF THE GOVERNMENTS OF

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JOINT STAFF FOR CHAIRMAN, DIR JS, J5

E.O.12356: DECL:6/21/98
TAGS: MARR, PREL, MOPS, UNSC, UN, RW, UG
SUBJECT: SC TO ADOPT RWANDA RESOLUTION 6/22

RWANDA AND UGANDA FOR THE DEPLOYMENT OF UNITED NATIONS
OBSERVERS ALONG THEIR COMMON BORDER AS A TEMPORARY
CONFIDENCE-BUILDING MEASURE (S/25355, S/25356, S/25797),

-EMPHASIZING THE NEED TO PREVENT THE RESUMPTION OF
FIGHTING IN RWANDA THAT COULD HAVE ADVERSE CONSEQUENCES
ON THE SITUATION IN RWANDA AND ON INTERNATIONAL PEACE

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AND SECURITY,

-STRESSING THE NEED FOR A NEGOTIATED POLITICAL SOLUTION, IN THE FRAMEWORK OF THE AGREEMENTS SIGNED BY THE PARTIES IN ARUSHA, IN ORDER TO PUT AN END TO THE CONFLICT IN RWANDA,

-PAYING TRIBUTE TO THE EFFORTS OF THE ORGANIZATION OF AFRICAN UNITY (OAU) AND THE GOVERNMENT OF THE REPUBLIC OF TANZANIA TO PROMOTE SUCH A POLITICAL SOLUTION,

-TAKING NOTE OF THE JOINT REQUEST OF THE GOVERNMENT OF RWANDA AND THE RWANDESE PATRIOTIC FRONT (RPF) CONCERNING THE ESTABLISHMENT OF A NEUTRAL INTERNATIONAL FORCE IN RWANDA (S/25951),

-STRESSING THE IMPORTANCE OF THE ONGOING NEGOTIATIONS IN ARUSHA BETWEEN THE GOVERNMENT OF RWANDA AND RWANDESE
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PATRIOTIC FRONT (RPF), AND EXPRESSING ITS READINESS TO CONSIDER ASSISTANCE TO THE OAU IN THE IMPLEMENTATION OF THE AGREEMENTS AS SOON AS THEY ARE SIGNED,

- 1. WELCOMES WITH APPRECIATION THE REPORT OF THE SECRETARY-GENERAL (S/25810 AND ADD.L);
- 2. DECIDES TO ESTABLISH THE UNITED NATIONS OBSERVER MISSION UGANDA-RWANDA (UNOMUR) THAT WILL BE DEPLOYED ON THE UGANDAN SIDE OF THE BORDER, FOR AN INITIAL PERIOD OF SIX MONTHS, AS SET OUT IN THE REPORT OF THE SECRETARY-GENERAL (S/25BLO AND ADD.L), AND SUBJECT TO REVIEW EVERY SIX MONTHS;
- 3. DECIDES THAT UNOMUR SHALL MONITOR THE UGANDA/RWANDA BORDER TO VERIFY THAT NO MILITARY ASSISTANCE REACHES RWANDA, FOCUS BEING PUT PRIMARILY IN THIS REGARD ON TRANSIT OR TRANSPORT BY ROADS OR TRACKS WHICH COULD ACCOMMODATE VEHICLES OF LETHAL WEAPONS AND AMMUNITION ACROSS THE BORDER, AS WELL AS ANY OTHER MATERIAL WHICH COULD BE OF MILITARY USE;
- 4. REQUESTS THE SECRETARY-GENERAL TO CONCLUDE WITH THE GOVERNMENT OF UGANDA, BEFORE THE FULL DEPLOYMENT OF UNOMUR, A STATUS OF MISSION AGREEMENT INCLUDING THE SAFETY, COOPERATION AND SUPPORT THE GOVERNMENT OF UGANDA

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WILL PROVIDE TO UNOMUR;

- 5. APPROVES THE DISPATCHING OF AN ADVANCE PARTY WITHIN 15 DAYS OF THE ADOPTION OF THIS RESOLUTION OR AS SOON AS POSSIBLE AFTER THE CONCLUSION OF THE STATUS OF
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MISSION AGREEMENT AND THE FULL DEPLOYMENT WITHIN 30 DAYS
OF THE ARRIVAL OF THE ADVANCE PARTY;

- 6. URGES THE GOVERNMENT OF RWANDA AND THE RPF STRICTLY TO RESPECT THE RULES OF INTERNATIONAL HUMANITARIAN LAW;
- 7. FURTHER URGES THE GOVERNMENT OF RWANDA AND THE RPF TO REFRAIN FROM ANY ACTION THAT COULD CONTRIBUTE TO TENSION;
- 8. WELCOMES THE DECISION OF THE SECRETARY-GENERAL TO SUPPORT THE PEACE EFFORTS OF THE OAU BY PUTTING TWO MILITARY EXPERTS AT ITS DISPOSAL WITH A VIEW TO ASSISTING THE NEUTRAL MILITARY OBSERVER GROUP (NMOG), IN PARTICULAR THROUGH LOGISTIC EXPERTISE TO HELP EXPEDITE DEPLOYMENT OF THE ENLARGED NMOG TO RWANDA;
- 9. URGES THE GOVERNMENT OF RWANDA AND THE RPF TO CONCLUDE QUICKLY A COMPREHENSIVE PEACE AGREEMENT;

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- 10. REQUESTS THE SECRETARY-GENERAL TO REPORT TO THE
 COUNCIL ON THE RESULTS OF THE ARUSHA PEACE TALKS;

- 11. FURTHER REQUESTS THE SECRETARY-GENERAL TO REPORT
 ON THE CONTRIBUTION THE UNITED NATIONS COULD MAKE TO
 ASSIST THE OAU IN THE IMPLEMENTATION OF THESE ACCORDS
 AND TO BEGIN CONTINGENCY PLANNING IN THE EVENT THAT THE
 COUNCIL DECIDES SUCH A CONTRIBUTION IS NEEDED;

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- 12. ALSO REQUESTS THE SECRETARY-GENERAL TO REPORT TO THE COUNCIL ON THE IMPLEMENTATION OF THE PRESENT RESOLUTION WITHIN SIXTY DAYS AFTER THE DEPLOYMENT OF UNOMUR;

- 13. DECIDES TO REMAIN ACTIVELY SEIZED OF THE MATTER.

END TEXT. ALBRIGHT

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